

REPORT OF THE AUDITOR OF PUBLIC ACCOUNTS AUDIT EXAMINATION OF THE LESLIE COUNTY SHERIFF'S SETTLEMENT - 1998 TAXES AND SHERIFF'S SETTLEMENT - 1998 UNMINED COAL TAXES

July 5, 2000

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EXECUTIVE SUMMARY

AUDIT EXAMINATION OF THE LESLIE COUNTY 1998 SHERIFF TAX SETTLEMENT AND 1998 UNMINED COAL TAXES

November 9, 2000

We have completed our audit of the Leslie County Sheriff's settlement for the 1998 taxes and the 1998 unmined coal taxes and have issued an unqualified opinion. It appears that the financial transactions of the Leslie County Sheriff's office were properly accounted for taken as a whole.

In addition, we tested for compliance with state laws and regulations. We noted the following issues relating to compliance with state laws and regulations:

- The Sheriff Should Have A Written Agreement To Protect Deposits
- The Sheriff Should Properly Account For Add On Fees
- The Sheriff Should Collect Refunds Due To The Tax Account And Should Distribute Additional Amounts Due To Others

Comments and recommendations relating to former Sheriff Ford Bowling's unresolved deficit issues are included as appendices to Sheriff James F. Davidson's audit report. This information has been included because no other audit reports will be issued for former Sheriff Ford Bowling. By including this information, we bring the unresolved deficit issue to the attention of the fiscal court and public.

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EDWARD B. HATCHETT, JR. AUDITOR OF PUBLIC ACCOUNTS

To the People of Kentucky
Honorable Paul E. Patton, Governor
T. Kevin Flanery, Secretary
Finance and Administration Cabinet
Dana Mayton, Secretary, Revenue Cabinet
Honorable Onzie Sizemore, Leslie County Judge/Executive
Honorable James F. Davidson, Leslie County Sheriff
Members of the Leslie County Fiscal Court

Independent Auditor's Report

We have audited the Leslie County Sheriff's Settlement - 1998 Taxes as of July 5, 2000, and the Sheriff's Settlement - 1998 Unmined Coal Taxes as of August 15, 2000. These tax settlements are the responsibility of the Leslie County Sheriff. Our responsibility is to express an opinion on the financial statements based on our audit.

We conducted our audit in accordance with generally accepted auditing standards, <u>Government Auditing Standards</u> issued by the Comptroller General of the United States, and the <u>Audit Guide for Sheriff's Tax Settlements</u> issued by the Auditor of Public Accounts, Commonwealth of Kentucky. These standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

The Sheriff prepares his financial statements on a prescribed basis of accounting that demonstrates compliance with the modified cash basis and laws of Kentucky, which is a comprehensive basis of accounting other than generally accepted accounting principles.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the Leslie County Sheriff's taxes charged, credited, and paid as of July 5, 2000, and August 15, 2000, in conformity with the basis of accounting described in the preceding paragraph.

Based on the results of our audit, we have presented comments and recommendations, included herein, which discuss the following areas of noncompliance:

- The Sheriff Should Have A Written Agreement To Protect Deposits
- The Sheriff Should Properly Account For Add On Fees
- The Sheriff Should Collect Refunds Due To The Tax Account And Should Distribute Additional Amounts Due To Others

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In accordance with <u>Government Auditing Standards</u>, we have also issued a report dated November 9, 2000, on our consideration of the Sheriff's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grants. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> and should be read in conjunction with this report in considering the results of our audit.

The supporting schedules listed in the table of contents are presented for purposes of additional analysis and are not a required part of the financial statement. Such information has been subjected to auditing procedures applied in the audit of the financial statements and, in our opinion, is fairly stated in all material respects in relation the financial statements taken as a whole.

Respectfully submitted,

Edward B. Hatchett, Jr. Auditor of Public Accounts

Audit fieldwork completed - November 9, 2000

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LESLIE COUNTY JAMES F. DAVIDSON, SHERIFF SHERIFF'S SETTLEMENT - 1998 TAXES

July 5, 2000

Spec	ial

Charges	Cou	unty Taxes	Ta	xing Districts	Sc	hool Taxes	Sta	ate Taxes
								
Real Estate	\$	253,893	\$	271,638	\$	561,894	\$	212,271
Tangible Personal Property		64,113		81,170		160,282		220,302
Intangible Personal Property								25,469
Gas, Oil, and Undeveloped Property		57,749		59,958		127,805		48,282
Fire Protection		5,331						
Franchise Corporation		56,986		68,587		137,857		
Additional Billings		837		859		1,906		733
Increased Through Erroneous								
Assessments		248		258		550		208
Penalties		7,414		7,762		16,333		6,179
Adjusted to Sheriff's Receipt		(440)		(373)		(747)		(743)
Gross Chargeable to Sheriff	\$	446,131	\$	489,859	\$	1,005,880	\$	512,701
Credits								
Discounts	\$	4,322	\$	4,761	\$	9,717	\$	6,559
Exonerations		4,365		4,522		9,594		3,624
Delinquents:								
Real Estate		39,328		40,799		86,267		32,590
Tangible Personal Property		741		938		1,851		1,570
Intangible Personal Property								127
Additional Billings		57		59		126		48
Uncollected Franchise		3		4		8		
Total Cuadita	\$	40.016	\$	£1 002	¢	107.562	¢	44 5 10
Total Credits	<u> </u>	48,816	<u> </u>	51,083	\$	107,563	\$	44,518
Net Tax Yield	\$	397,315	\$	438,776	\$	898,317	\$	468,183
Less: Commissions *		17,173	_	18,648	_	35,933	-	20,185
Net Taxes Due	\$	380,142	\$	420,128	\$	862,384	\$	447,998
Taxes Paid		375,999		417,053		836,067		433,575
Refunds (Current and Prior Year)		11,473		12,965		28,492		31,465
Late Penalty								32
State Overpayment Refund								15,342
Refunds Due Sheriff				**				
as of Completion of Fieldwork	\$	(7,330)	\$	(9,890)	\$	(2,175)	\$	(1,668)

^{*} and ** See Page 4

LESLIE COUNTY JAMES F. DAVIDSON, SHERIFF SHERIFF'S SETTLEMENT - 1998 TAXES July 5, 2000 (Continued)

* Commissions:

10% on \$ 10,000 4.25% on \$ 1,294,274 4% on \$ 898,317

** Special Taxing Districts:

Library District	\$ (4,047)
Health District	(1,719)
Extension District	(3,309)
Soil Conservation District	(875)
City of Hyden	 60
Due Districts or (Refund Due Sheriff)	\$ (9,890)

LESLIE COUNTY JAMES F. DAVIDSON, SHERIFF SHERIFF'S SETTLEMENT - 1998 UNMINED COAL TAXES

August 15, 2000

	Special							
<u>Charges</u>	Cou	inty Taxes	Taxi	ng Districts	Sch	nool Taxes	Sta	te Taxes
Sheriff's Official Receipt for Unmined Coal	\$	106,052	\$	110,109	\$	234,706	\$	88,667
Additional Billings		11,484		11,749		26,088		9,991
Penalties		43		44		94		36
Gross Chargeable to Sheriff	\$	117,579	\$	121,902	\$	260,888	\$	98,694
Credits								
Discounts	\$	1,920	\$	1,994	\$	4,250	\$	1,606
Delinquents	·	2,619	·	2,719	·	5,796	·	2,190
•	-							
Total Credits	\$	4,539	\$	4,713	\$	10,046	\$	3,796
Net Tax Yield Less: Commissions *	\$	113,040 4,804	\$	117,189 4,981	\$	250,842 10,034	\$	94,898 4,033
Net Taxes Due Taxes Paid Late Penalty	\$	108,236 108,057	\$	112,208 112,039	\$	240,808 240,344	\$	90,865 90,503 36
Due Districts as of Completion of Fieldwork	\$	179	\$	** 169	\$	464_	\$	398

^{*} and ** See Page 6

LESLIE COUNTY JAMES F. DAVIDSON, SHERIFF SHERIFF'S SETTLEMENT - 1998 UNMINED COAL TAXES August 15, 2000 (Continued)

* Commissions:

10% on \$ 10,000 4.25% on \$ 1,294,274 4% on \$ 898,317

** Special Taxing Districts:

Library District	\$ (4,047)
Health District	(1,719)
Extension District	(3,309)
Soil Conservation District	(875)
City of Hyden	 60
Due Districts or (Refund Due Sheriff)	\$ (9,890)

LESLIE COUNTY NOTES TO THE FINANCIAL STATEMENTS

July 5, 2000

Note 1. Summary of Significant Accounting Policies

A. Fund Accounting

The Sheriff's office tax collection duties are limited to acting as an agent for assessed property owners and taxing districts. A fund is used to account for the collection and distribution of taxes. A fund is a separate accounting entity with a self-balancing set of accounts. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities.

B. Basis of Accounting

The financial statements have been prepared on a modified cash basis of accounting. Basis of accounting refers to when charges, credits, and taxes paid are reported in the settlement statement. It relates to the timing of measurements regardless of the measurement focus.

Charges are sources of revenue which are recognized in the tax period in which they become available and measurable. Credits are reductions of revenue which are recognized when there is proper authorization. Taxes paid are uses of revenue which are recognized when distributions are made to the taxing districts and others.

C. Cash and Investments

At the direction of the fiscal court, KRS 66.480 authorizes the Sheriff's office to invest in the following, including but not limited to, obligations of the United States and of its agencies and instrumentalities, obligations and contracts for future delivery or purchase of obligations backed by the full faith and credit of the United States, obligations of any corporation of the United States government, bonds or certificates of indebtedness of this state, and certificates of deposit issued by or other interest-bearing accounts of any bank or savings and loan institution which are insured by the Federal Deposit Insurance Corporation (FDIC) or which are collateralized, to the extent uninsured, by any obligation permitted by KRS 41.240(4).

Note 2. Deposits

The Sheriff maintained deposits of public funds with depository institutions insured by the Federal Deposit Insurance Corporation (FDIC). According to KRS 66.480(1)(d) and KRS 41.240(4), the depository institution should pledge or provide sufficient collateral which, together with FDIC insurance, equals or exceeds the amount of public funds on deposit at all times. In order to be valid against the FDIC in the event of failure or insolvency of the depository institution, this pledge or provision of collateral should be evidenced by an agreement between the Sheriff and the depository institution, signed by both parties, that is (a) in writing, (b) approved by the board of directors of the depository institution or its loan committee, which approval must be reflected in the minutes of the board or committee, and (c) an official record of the depository institution. The depository institution has pledged or provided sufficient collateral, and the depository institution's board of directors or loan committee approved the pledge or provision. However, the depository institution did not have a written agreement with the Sheriff securing the Sheriff's interest in the collateral.

LESLIE COUNTY NOTES TO THE FINANCIAL STATEMENTS July 5, 2000 (Continued)

Note 3. Property Taxes

The real and personal property tax assessments were levied as of January 1, 1998. Property taxes were billed to finance governmental services for the year ended June 30, 1999. Liens are effective when the tax bills become delinquent. The collection period for these assessments was October 27, 1999 through July 5, 2000.

Unmined Coal Taxes

The tangible property tax assessments were levied as of January 1, 1998. Property taxes are billed to finance governmental services. Liens are effective when the tax bills become delinquent. The collection period for these assessments was March 13, 2000 through August 15, 2000.

Note 4. Interest Income

The Leslie County Sheriff earned \$4,049 as interest income on 1998 taxes. The Sheriff owes the school district an additional \$205 and the fee account an additional \$2,458.

Note 5. Unrefundable Duplicate Payments And Unexplained Receipts Should Be Escrowed

Former Sheriff Ford Bowling should deposit any unrefundable duplicate payments and unexplained receipts in an interest-bearing account. According to KRS 393.110, the Sheriff should properly report annually to the Treasury Department any unclaimed moneys. After seven years, if the funds have not been claimed, the funds should be submitted to the Kentucky State Treasurer. For the 1996 unmined coal taxes, former Sheriff Ford Bowling had \$961 in unrefundable duplicate payments and unexplained receipts. Therefore, former Sheriff Ford Bowling should send a written report to the Treasury Department. From the information made available to the auditors, it appears that former Sheriff Ford Bowling has not deposited the \$961 unrefundable duplicate payments and unexplained receipts into an escrow account.

Note 6. Former Sheriff Ford Bowling's Unresolved Deficit

Comments and recommendations relating to former Sheriff Ford Bowling's unresolved deficit issues are included as appendices to Sheriff James F. Davidson's audit report. This information has been included because no other audit reports will be issued for former Sheriff Ford Bowling. By including this information, we bring the unresolved deficit issue to the attention of the fiscal court and the public.



LESLIE COUNTY JAMES F. DAVIDSON, SHERIFF COMMENTS AND RECOMMENDATIONS

July 5, 2000

STATE LAWS AND REGULATIONS:

1. The Sheriff Should Have A Written Agreement To Protect Deposits

The Sheriff maintained deposits of public funds with depository institutions insured by the Federal Deposit Insurance Corporation (FDIC). According to KRS 66.480(1)(d) and KRS 41.240(4), the depository institution should pledge or provide sufficient collateral which, together with FDIC insurance, equals or exceeds the amount of public funds on deposit at all times. As of December 8, 1999, the Sheriff had bank deposits of \$1,325,024; FDIC insurance of \$100,000; and collateral pledged or provided of \$1,700,000. Even though the Sheriff obtained sufficient collateral of \$1,700,000, there was no written agreement between the Sheriff and the depository institution, signed by both parties, securing the Sheriff's interest in the collateral. We recommend the Sheriff enter into a written agreement with the depository institution to secure the Sheriff's interest in the collateral pledged or provided by the depository institution. According to federal law, 12 U.S.C.A. § 1823(e), this agreement, in order to be recognized as valid by the FDIC, should be (a) in writing, (b) approved by the board of directors of the depository institution or its loan committee, which approval must be reflected in the minutes of the board or committee, and (c) an official record of the depository institution

Sheriff Davidson's Response:

This has been corrected. We had sufficient collateral but we didn't have the written agreement.

2. The Sheriff Should Properly Account For Add On Fees

The sheriff failed to properly account for 1998 regular tax add on fees and 1998 unmined coal tax add on fees. We noted the following deficiencies relating to add on fee transactions:

- a) We noted instances where 1998 regular tax add on fees were deposited directly into the fee account rather than the tax account. Additionally, the amounts deposited directly into the fee account were not accurate and did not reconcile with accounting records. Because of these errors, the tax account owes the fee account an additional \$2,739 for 1998 regular tax add on fees.
- b) We found that 1998 gas, oil and undeveloped gas and oil add on fees totaling \$18,275 were distributed to the taxing districts rather than the fee account. Because of this error the tax account owes the fee account \$18,275 for 1998 gas, oil and undeveloped gas and oil add on fees.
- c) We found that no add on fees were distributed to the fee account for 1998 unmined coal tax transactions. Because of this error, the unmined coal tax account owes the fee account \$199.

The sheriff should deposit all add on fees into the tax account on a daily basis. At the end of each month, the sheriff should prepare a report of add on fees collected and reconcile with accounting records. After the add on fees report has been reconciled to accounting records, the sheriff should issue a check to the fee account for appropriate amount of add on fees. We recommend that proper accounting procedures be implemented immediately.

Sheriff Davidson's Response:

This will be corrected. We will implement the auditor's recommendations immediately.

LESLIE COUNTY JAMES F. DAVIDSON, SHERIFF COMMENTS AND RECOMMENDATIONS July 5, 2000 (Continued)

3. The Sheriff Should Collect Refunds Due To The Tax Account and Should Distribute Additional Amounts Due To Others

Based upon test procedures, our audit reflects the following refunds due the tax account and the following amounts due others for the 1998 regular tax transactions:

Refunds Due To The Tax Account		Amounts To Be Paid To Others				
Kentucky State Treasurer	\$ 1,668	City of Hyden	\$	60		
Leslie County Fiscal Court	7,330	2000 Fee Account:				
Leslie County School	2,175	Regular Tax Add On Fees		2,739		
Library	4,047	Gas, Oil and Undeveloped Add on Fees		18,275		
Health	1,719	Advertising Fees		77		
Extension Service	3,310	Interest		2,458		
Soil Conservation	875	School-Interest		205		
Fee Account	76	1999 Fee Account - Commissions		5,405		
Totals	\$21,200	Totals	\$	29,219		

The refunds due to the sheriff's tax account and the additional amounts to be paid to others are primarily attributed to add on fees that were erroneously distributed to the taxing districts. We recommend that the sheriff collect refunds due the 1998 tax account. Furthermore, we recommend that the sheriff pay the additional amounts due others as soon as the refunds are collected.

Sheriff Davidson's Response:

I will settle as soon as possible.

INTERNAL CONTROL - REPORTABLE CONDITIONS:

None.

INTERNAL CONTROL - MATERIAL WEAKNESSES:

None.

PRIOR YEAR:

- 1. The Sheriff should require the depository institution to pledge or provide sufficient collateral and enter into a written agreement to protect deposits.
- 2. We have noted uncorrected prior year issues that relate to former Sheriff Ford Bowling in appendices A, B, and C.

REPORT ON COMPLIANCE AND ON INTERNAL CONTROL OVER FINANCIAL REPORTING BASED ON AN AUDIT OF THE FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS



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Report On Compliance And On Internal Control
Over Financial Reporting Based On An Audit Of The Financial
Statements Performed In Accordance With Government Auditing Standards

We have audited the Leslie County Sheriff's Settlement - 1998 Taxes as of July 5, 2000, and Sheriff's Settlement - 1998 Unmined Coal Taxes as of August 15, 2000, and have issued our report thereon dated November 9, 2000. We conducted our audit in accordance with generally accepted auditing standards and the standards applicable to financial audits contained in <u>Government Auditing Standards</u> issued by the Comptroller General of the United States.

Compliance

As part of obtaining reasonable assurance about whether the financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed instances of noncompliance that are required to be reported under <u>Government Auditing Standards</u> which are described in the accompanying comments and recommendations.

- The Sheriff Should Have A Written Agreement To Protect Deposits
- The Sheriff Should Properly Account For Add On Fees
- The Sheriff Should Collect Refunds Due To The Tax Account And Should Distribute Additional Amounts Due To Others

Report On Compliance And On Internal Control Over Financial Reporting Based On An Audit Of The Financial Statements Performed In Accordance With Government Auditing Standards (Continued)

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Leslie County Sheriff's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statement being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses

This report is intended for the information and use of management and is not intended to be and should not be used by anyone other than the specified party.

Respectfully submitted,

Edward B. Hatchett, Jr. Auditor of Public Accounts

Audit fieldwork completed - November 9, 2000

FORMER SHERIFF FORD BOWLING CUMMULATAVE DEFCICIT STATEMENT APPENDIX A

Former Sheriff Ford Bowling Has A Cumulative Deficit of \$148,592 In His Property Tax Account

Based upon an examination of available records, Former Leslie County Sheriff Ford Bowling has a cumulative deficit of \$148,592 in his property tax account as of January 8, 1999. The cumulative deficit includes deficits of current and prior years, which were reported in the former Sheriff's audits for 1985, 1986, 1987, 1989, 1990, 1991, 1992, 1993, 1994 and 1995 tax years and which have never been fully repaid. The following schedule summarizes the Sheriff's cumulative deficit in his property tax account.

<u>Assets</u>

Cash in Bank	\$ 303
Receivables:	
1996 Taxes-	
State Overpayment \$ 629	
County Overpayment 109	
Library Overpayment 46	
Commissions Due Back From Fee Account 4,591	
1995 Taxes-	
School District Overpayment 52	
1994 Taxes-	
County Overpayment 127	
1992 Taxes-	
State Overpayment 3,212	
1991 Taxes-	
County Overpayment 171	
1990 Taxes-	
Forestry District Overpayment 111	
City of Hyden Overpayment 13	
1987 Taxes-	
Health District Overpayment 166	
Forestry District Overpayment 11	
1991 Interest-	
School District Overpayment 485	
Fee Account Overpayment 2,395	 12,118
Total Assets	\$ 12,421

Liabilities

Outstanding Checks		\$ 309
Unpaid Obligations-		
1996 Taxes-		
School District	\$ 720	
Extension District	40	
Soil Conservation District	23	783
1994 Taxes-		
State	\$ 35	
Forestry District	109	
School District	8,600	
Library District	1,319	
Health District	846	
Extension District	1,524	
Soil Conservation District	173	
City of Hyden	324	12,930
1993 Taxes-		
State	\$ 3,185	
County	1,959	
Garbage District	864	
School District	3,439	
Library District	639	
Health District	502	
Extension District	596	
Soil Conservation District	 91	11,275
1992 Taxes-		
County	\$ 2,231	
Garbage District	1,666	
School District	6,644	
Library District	915	
Health District	545	
Extension District	648	
Soil Conservation District	422	
City of Hyden	236	13,307
1991 Taxes-		
Garbage District	\$ 2,750	
School District	1,896	
Library District	2,158	
Health District	247	
Extension District	246	
Soil Conservation District	293	
City of Hyden	 185	7,775

Liabilities (Continued)

1990 Taxes-		
County	\$ 3,343	
Garbage District	1,733	
School District	7,497	
Library District	1,397	
Health District	946	
Extension District	986	
Soil Conservation District	 185	\$ 16,087
1987 Taxes-		
County	\$ 1,477	
Garbage District	582	
School District	12,327	
Library District	1,409	
Extension District	2,196	
Soil Conservation District	1,148	
City of Hyden	 274	19,413
1986 Taxes-		
School District	\$ 2,000	
Extension District	 802	2,802
1985 Taxes-		
School District		16,990
Other Unpaid Obligations:		
Interest Due School For Tax Years-		
1996	\$ 1,528	
1995	1,305	
1994	2,244	
1993	2,277	
1992	1,498	
1990	2,059	
1988	1,707	
1987	430	13,048
Interest Due Fee Account For Tax Years-	 	
1996	2,375	
1995	2,180	
1994	3,600	
1993	3,944	
1992	2,527	
1990	3,497	
1988	 3,850	21,973

<u>Liabilities</u> (Continued)

Other Unpaid Obligations: (Continued)

Advertising Costs Due County For Tax Years- 1996	\$	480		
1995	Ф	642		
1994		225		
1993		225		
1992		198		
1991		468		
1990		336		
1988		252		
1987		258		
1986		186		
1985		514	\$	3,784
Sheriff's Fees Due Fee Account For Tax Years-			Ψ	3,701
1996		160		
1995		214		
1994		75		
1993		75		
1992		66		
1991		156		
1990		112		
1988		85		943
Tax Commissions Due Fee Account For Tax Years-				
1995		545		
1994		10,308		
1993		1,744		
1992		1,139		
1991		2,931		
1990		1,792		
1988		1,135		19,594
otal Liabilities and Outstanding Checks			\$	161,013
otal Deficit			\$	(148,592)

We recommend former Sheriff Ford Bowling deposit personal funds of \$148,592 to his property tax account in order to eliminate the \$148,592 cumulative deficit. In addition, we recommend that former Sheriff Ford Bowling settle with taxing districts for all property taxes owed and refunds due as reflected in the above schedule. This matter has been referred to the Attorney General's office and the Kentucky State Police for further action as warranted.

We note the fiscal court's responsibility under KRS 64.820(2) to collect amounts due the county from the former sheriff. In the event the fiscal court cannot collect the amount due from the former sheriff without suit, the fiscal court is required to then direct the county attorney to institute suit for collection of the amount reported by the auditor or certified public accountant to be due the county within ninety days from the date of receiving the auditor's or certified accountant's report.

On February 28, 1996, a civil action was filed by the Leslie County Fiscal Court against former Leslie County Sheriff Ford Bowling. The civil action asks for a judgement that the appropriate amount of tax money, advertising costs, interest and fees due and owing be paid to each taxing district and that the excess fees due Leslie County Fiscal Court be paid to the fiscal court. Since that time, our audits have revealed additional amounts due. We recommend the Leslie County Fiscal Court take action to resolve additional deficits as reported in our audits.



LESLIE COUNTY FORMER SHERIFF FORD BOWLING SCHEDULE OF UNMINED COAL REFUNDS AND TAXES OWED

Former Sheriff Ford Bowling Should Settle With Taxing Districts For All Unmined Coal Taxes Owed And Refunds Due

Former Sheriff Ford Bowling maintained a separate bank account to deposit and disburse his unmined coal tax transactions. It was determined that the Sheriff owes or is due refunds from the following districts for 1989, 1990, 1991, 1992, 1993, 1994, 1995, and 1996 unmined coal taxes:

<u>District</u>	1989		1	990	1	991	1	1992	199	93
State	\$		\$		\$	298	\$		\$	
County	2	2,384		54				(253)	(501)
School District	1	,441		27				(724)	(1,	357)
Garbage District	1	,382		142				(121)	(241)
Library District		26		16				(76)	(155)
Health District		138		14				(63)	(127)
Extension District		153		15				(74)	(146)
Soil Conservation District		34		3				(12)		(25)
Totals	\$ 5	5,558	\$	271	\$	298	\$	(1,323)	\$ (2,	552)
<u>District</u>	19	94	1	995	1	996	T	otals		
State	\$		\$	(382)	\$	139	\$	55		
County				(1)		346		2,029		
School District		(135)		(3)		42		(709)		
Garbage District						68		1,230		
Library District						42		(147)		
Health District						36		(2)		
Extension District						40		(12)		
Soil Conservation District						8		8		
Totals	\$	(135)	\$	(386)	\$	721	\$	2,452		

The cumulative total of unmined coal taxes for these years is \$2,452. We recommend the former Sheriff pay total amounts due the taxing districts and obtain refunds due. If the recommended settlements are not made, we recommend the taxing districts pursue legal recourse to collect from the Sheriff all amounts due as determined by our audits.

LESLIE COUNTY
FORMER SHERIFF FORD BOWLING
SCHEDULE OF UNMINED COAL REFUNDS AND TAXES OWED
(Continued)

We note the fiscal court's responsibility under KRS 64.820(2) to collect amounts due the county from the former sheriff. In the event the fiscal court cannot collect the amount due from the former sheriff without suit, the fiscal court is required to then direct the county attorney to institute suit for collection of the amount reported by the auditor or certified public accountant to be due the county within ninety days from the date of receiving the auditor's or certified accountant's report

On February 28, 1996, a civil action was filed by the Leslie County Fiscal Court against former Leslie County Sheriff Ford Bowling. The civil action asks for a judgement that the appropriate amount of tax money, advertising costs, interest and fees due and owing be paid to each taxing district and that the excess fees due Leslie County Fiscal Court be paid to the fiscal court. Since that time, our audits have revealed additional amounts due. We recommend the Leslie County Fiscal Court take action to resolve additional deficits as reported in our audits.

FORMER SHERIFF FORD BOWLING $\label{eq:criminal} \text{CRIMINAL INDICTMENT AND CIVIL ACTION }$ APPENDIX C

LESLIE COUNTY FORMER SHERIFF FORD BOWLING CRIMINAL INDICTMENT AND CIVIL ACTION

On October 4, 1995, a three count indictment (95-CR-00056) was returned by the Leslie County Grand Jury charging former Sheriff Ford Bowling with failing to properly account for and disburse tax money collected by his office. The indictment was dismissed without prejudice on January 26, 1998. On February 28, 1996, a civil action (96-CI-00043) was filed by the Leslie County Fiscal Court and other taxing districts against former Sheriff Ford Bowling and his bonding companies. The civil action asks for a judgment that the appropriate amount of tax money, advertising costs, and interest and fees due and owing be paid to each taxing district and that excess fees due Leslie County Fiscal Court be paid. No court date had been set at the time of this audit.